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# THE RISE OF POLITICAL VIOLENCE IN THE UNITED STATES

## Rachel Kleinfeld

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One week after the 2020 U.S. presidential election, Eric Coomer, an executive at Dominion Voting Systems, was forced into hiding. Angry supporters of then-president Donald Trump, believing false accusations that Dominion had switched votes in favor of Joe Biden, published Coomer's home address and phone number and put a million-dollar bounty on his head. Coomer was one of many people in the crosshairs. An unprecedented number of elections administrators received threats in 2020—so much so that a third of poll workers surveyed by the Brennan Center for Justice in April 2021 said that they felt unsafe and 79 percent wanted government-provided security. In July, the Department of Justice set up a special task force specifically to combat threats against election administrators.<sup>1</sup>

From death threats against previously anonymous bureaucrats and public-health officials to a plot to kidnap Michigan's governor and the 6 January 2021 attack on the U.S. Capitol, acts of political violence in the United States have skyrocketed in the last five years.<sup>2</sup> The nature of political violence has also changed. The media's focus on groups such as the Proud Boys, Oath Keepers, and Boogaloo Bois has obscured a deeper trend: the "ungrouping" of political violence as people self-radicalize via online engagement. According to the National Consortium for the Study of Terrorism and Responses to Terrorism (START), which maintains the Global Terrorism Database, most political violence in the United States is committed by people who do not belong to any formal organization.

Instead, ideas that were once confined to fringe groups now appear in the mainstream media. White-supremacist ideas, militia fashion, and conspiracy theories spread via gaming websites, YouTube channels, and

blogs, while a slippery language of memes, slang, and jokes blurs the line between posturing and provoking violence, normalizing radical ideologies and activities.

These shifts have created a new reality: millions of Americans willing to undertake, support, or excuse political violence, defined here (following the violence-prevention organization Over Zero) as physical harm or intimidation that affects who benefits from or can participate fully in political, economic, or sociocultural life. Violence may be catalyzed by predictable social events such as Black Lives Matter protests or mask mandates that trigger a sense of threat to a common shared identity. Violence can also be intentionally wielded as a partisan tool to affect elections and democracy itself. This organizational pattern makes stopping political violence more difficult, and also more crucial, than ever before.

### Political Violence in the United States Historically

Political violence has a long history in the United States. Since the late 1960s, it was carried out by intensely ideological groups that pulled adherents out of the mainstream into clandestine cells, such as the anti-imperialist Weather Underground Organization or the anti-abortion Operation Rescue. In the late 1960s and 1970s, these violent fringes were mostly on the far left. They committed extensive violence, largely against property (with notable exceptions), in the name of social, environmental, and animal-rights causes. Starting in the late 1970s, political violence shifted rightward with the rise of white supremacist, anti-abortion, and militia groups. The number of violent events declined, but targets shifted from property to people—minorities, abortion providers, and federal agents.

What is occurring today does not resemble this recent past. Although incidents from the left are on the rise, political violence still comes overwhelmingly from the right, whether one looks at the Global Terrorism Database, FBI statistics, or other government or independent counts.<sup>3</sup> Yet people committing far-right violence—particularly planned violence rather than spontaneous hate crimes—are older and more established than typical terrorists and violent criminals. They often hold jobs, are married, and have children. Those who attend church or belong to community groups are *more* likely to hold violent, conspiratorial beliefs.<sup>4</sup> These are not isolated "lone wolves"; they are part of a broad community that echoes their ideas.

Two subgroups appear most prone to violence. The January 2021 American Perspectives Survey found that white Christian evangelical Republicans were outsized supporters of both political violence and the Q-Anon conspiracy, which claims that Democratic politicians and Hollywood elites are pedophiles who (aided by mask mandates that hinder identification) traffic children and harvest their blood; separate polls by evangelical political scientists found that in October 2020 approximately 47

50

40

Environmentalists

20

Single Issue

Religious

Far Left

Outline religions

Far Left

Figure 1—Terrorism in the United States by Ideology, 2000--2018

Source: Global Terrorism Database.

percent of white evangelical Christians believed in the tenets of Q-Anon, as did 59 percent of Republicans.<sup>5</sup> Many evangelical pastors are working to turn their flocks away from this heresy. The details appear outlandish, but stripped to its core, the broad appeal becomes clearer: Democrats and cultural elites are often portrayed as Satanic forces arrayed against Christianity and seeking to harm Christian children.

The other subgroup prone to violence comprises those who feel threatened by either women or minorities. The polling on them is not clear. Separate surveys conducted by the American Enterprise Institute and academics in 2020 and 2021 found a majority of Republicans agreeing that "the traditional American way of life is disappearing so fast" that they "may have to use force to save it." Respondents who believed that whites faced greater discrimination than minorities were more likely to agree.<sup>6</sup> Scholars Nathan Kalmoe and Lilliana Mason found that white Republicans with higher levels of minority resentment were more likely to see Democrats as evil or subhuman (beliefs thought to reduce inhibitions to violence). However, despite these feelings, the racially resentful did not stand out for endorsing violence against Democrats. Instead, the people most likely to support political violence were both Democrats and Republicans who espoused hostility toward women.<sup>7</sup> A sense of racial threat may be priming more conservatives to express greater resentment in ways that normalize violence and create a more permissive atmosphere, while men in both parties who feel particularly aggrieved toward women may be most willing to act on those feelings.

The bedrock idea uniting right-wing communities who condone violence is that white Christian men in the United States are under cultural and demographic threat and require defending—and that it is the Republican Party and Donald Trump, in particular, who will safeguard their way of life. This pattern is similar to that of political violence in the nineteenth-century United States, where partisan identity was conflated with race, ethnicity, religion, and immigration status; many U.S.-born citizens felt they were losing cultural power and status to other social groups; and the violence was committed not by a few deviant outliers, but by many otherwise ordinary citizens engaged in normal civic life.

Changing social dynamics were the obvious spur for this violence, but it often yielded political outcomes. The ambiguity incentivized and enabled politicians to play with fire, deliberately provoking violence while claiming plausible deniability. In the 1840s and 1850s, from Maine and Maryland to Kentucky and Louisiana, the Know-Nothing party incited white Protestants to riot against mostly Catholic Irish and Italian immigrants (seen as both nonwhite and Democratic Party voters). When the Know-Nothings collapsed in 1855 in the North and 1860 in the South, anti-Catholic violence suddenly plummeted, despite continued bigotry. In the South, white supremacist violence was blamed on racism, but the timing was linked to elections. After the Supreme Court ruled in 1883 that the federal government lacked jurisdiction over racist terror, overturning the 1875 Civil Rights Act, violence became an open campaign strategy for the Democratic Party in multiple states. Lynchings were used in a similar manner. While proximate causes were social and economic, their time and place were primed by politics: Lynchings increased prior to elections in competitive counties. Democratic Party politicians used racial rhetoric to amplify anger, then allowed violence to occur, to convince poor whites that they shared more in common with wealthy whites than with poor blacks, preventing the Populist and Progressive Parties from uniting poor whites and blacks into a single voting base. As Jim Crow laws enshrined Democratic one-party control, lynchings were not needed by politicians. Their numbers fell swiftly; they were no longer linked to elections. 10

#### Risk Factors for Election Violence

Globally, four factors elevate the risk of election-related violence, whether carried out directly by a political party through state security or armed party youth wings, outsourced to militias and gangs, or perpetrated by ordinary citizens: 1) a highly competitive election that could shift the balance of power; 2) partisan division based on identity; 3) electoral rules that enable winning by exploiting identity cleavages; and 4) weak institutional constraints on violence, particularly security-sector bias to-

ward one group, leading perpetrators to believe they will not be held accountable for violence.<sup>11</sup>

The rise of the Hindu-nationalist Bharatiya Janata Party (BJP) illustrates this dynamic. In 2002, a train fire killed Hindu pilgrims returning to Gujarat, India, from a contested site in Ayodhya. An anti-Muslim pogrom erupted. India's current prime minister, the BJP's Narendra Modi, was then chief minister of Gujarat. During three days of violence directed almost entirely against Muslims, he allowed the police to stand by and afterward refused to prosecute the rioters. The party won state legislative elections later that year by exploiting Hindu-Muslim tensions to pry Hindu voters from the Congress Party. The party has since stoked ethnic riots to win in contested areas across the country, and Modi reprised the strategy as prime minister.<sup>12</sup>

In India's winner-take-all electoral system, mob violence can potentially swing elections. Though fueled by social grievance, mob violence is susceptible to political manipulation. This is the form of electoral violence most like what the United States is experiencing, and it is particularly dangerous. Social movements have goals of their own. Though they may also serve partisan purposes, they can move in unintended directions and are hard to control.

Today, the risk factors for electoral violence are elevated in the United States, putting greater pressure on institutional constraints.

Highly competitive elections that could shift the balance of power: Heightened political competition is strongly associated with electoral violence. Only when outcomes are uncertain but close is there a reason to resort to violence. For much of U.S. history, one party held legislative power for decades. Yet since 1980, a shift in control of at least one house of Congress was possible—and since 2010, elections have seen a level of competition not seen since Reconstruction (1865–77).<sup>13</sup>

Partisan division based on identity: Up to the 1990s, many Americans belonged to multiple identity groups—for example, a union member might have been a conservative, religious, Southern man who nevertheless voted Democratic. Today, Americans have sorted themselves into two broad identity groups: Democrats tend to live in cities, are more likely to be minorities, women, and religiously unaffiliated, and are trending liberal. Republicans generally live in rural areas or exurbs and are more likely to be white, male, Christian, and conservative. Those who hold a cross-cutting identity (such as black Christians or female Republicans) generally cleave to the other identities that align with their partisan "tribe."

As political psychologist Lilliana Mason has shown, greater homogeneity within groups with fewer cross-cutting ties allows people to form clearer in- and out-groups, priming them for conflict. When many identities align, belittling any one of them can trigger humiliation and

anger. Such feelings are heightened by policy differences but are not about policy; they are personal, and thus are more powerful. These real cultural and belief differences are at the heart of the cultural conflicts in

the United States.

Acting on anger can restore a sense of agency and self-esteem and, in an environment in which

an environment in which violence is justified and normalized, perhaps even win social approval. U.S. party and electoral institutions are intensifying rather than reducing these identity cleavages. The alignment of racial and religious identity with political party is not random. Sorting began after the passage of the Civil Rights Act in 1965 as whites who disagreed with racial equality fled the Democratic Party. A second wave—the so-called Reagan Democrats, who

had varied ideological motivations,

followed in 1980 and 1984. A third wave, pushed away from the Democratic Party by the election of Barack Obama and attracted by Trump's 2016 presidential campaign, drew previous swing voters who were particularly likely to define "Americanness" as white and Christian into the Republican Party. <sup>15</sup>

A 2016 Pew Research Center poll found that 32 percent of U.S. citizens believed that to be a "real American," one must be a U.S.-born Christian. But among Trump's primary voters, according to a 2017 Voter Study Group analysis, 86 percent thought it was "very important" to have been born in the United States; 77 percent believed that one must be Christian; and 47 percent thought one must also be "of European descent."16 According to Democracy Fund voter surveys, during the 2016 primaries, many economic conservatives, libertarians, and other traditional Republican groups did not share these views on citizenship. By 2020, however, white identity voters made up an even larger share of the Republican base. Moreover, their influence is greater than their numbers because in the current U.S. context—where identities are so fixed and political polarization is so intense—swing voters are rare, so it is more cost-effective for campaigns to focus on turning out reliable voters. The easiest way to do this is with emotional appeals to shared identities rather than to policies on which groups may disagree.<sup>17</sup> This is true for both Republicans and Democrats.

The Democratic Party's base, however, is extremely heterogeneous. The party must therefore balance competing demands—for example, those of less reliable young "woke" voters with those of highly reliable African American churchgoers, or those of more-conservative Mexican American men with those of progressive activists. In contrast, the Republican Party is increasingly homogenous, which allows campaigns to target appeals to white, Christian, male identities and the traditional social hierarchy.

The emergence of large numbers of Americans who can be prompted to commit political violence by a variety of social events is thus partially an accidental byproduct of normal politics in highly politically sorted, psychologically abnormal times. Even in normal times, people more readily rally to their group's defense when it is under attack, which is why "they are out to take your x" is such a time-honored fundraising and get-out-the-vote message. Usually, such tactics merely heighten polarization. But when individuals and societies are highly sorted and stressed, the effects can be much worse. Inequality and loneliness, which were endemic in the United States even before the covid-19 pandemic and have only gotten worse since, are factors highly correlated with violence and aggression. Contagious disease, meanwhile, has led to xenophobic violence historically.

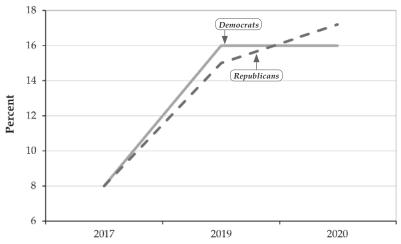
The confluence of these factors with sudden social-distancing requirements, closures of businesses and public spaces, and unusually intrusive pandemic-related government measures during an election year may have pushed the more psychologically fragile over the edge. Psychologists have found that when more homogenous groups with significant overlap in their identities face a sense of group threat, they respond with deep anger. Acting on that anger can restore a sense of agency and self-esteem and, in an environment in which violence is justified and normalized, perhaps even win social approval.<sup>18</sup>

The sorts of racially coded political messages that have been in use for decades will be received differently in a political party whose composition has altered to include a greater percentage of white identity voters. Those who feel that their dominant status in the social hierarchy is under attack may respond violently to perceived racial or other threats to their status at the top. But those lower on the social ladder may also resort to violence to assert dominance over (and thus psychological separation from) those at the bottom—for example, minority men over women or other minorities, one religious minority over another, or white women over minority women. Antisemitism is growing among the young, and exists on the left, but is far stronger on the right, and is particularly salient among racial minorities who lean right.<sup>19</sup> On the far-left, violent feelings are emerging from the same sense of group threat and defense, but in mirror-image: Those most willing to dehumanize the right are people who see themselves as defending racial minorities.

Republicans and Democrats have been espousing similar views on the acceptability of violence since 2017, when Kalmoe and Mason began collecting monthly data.

Between 2017 and 2020, Democrats and Republicans were extremely close in justifying violence, with Democrats slightly more prone to condone violence—except in November 2019, the month before Trump's first impeachment, when Republican support for violence

FIGURE 2—PERCENTAGE OF PARTISANS WHO BELIEVE VIOLENCE TO ADVANCE THEIR POLITICAL GOALS IS SOMETIMES JUSTIFIED



Sources: Data for 2017 and 2019 from Nathan P. Kalmoe and Lilliana Mason, Radical American Partisanship (Chicago: University of Chicago Press, forthcoming [2022]); data for 2020 from Bright Line Watch, October 2020, "Bright Line Watch Public Survey Wave 12 Dataset," http://brightlinewatch.org/survey-data-and-replication-material.

spiked. Both sides also expressed similarly high levels of dehumanizing thought: 39 percent of Democrats and 41 percent of Republicans saw the other side as "downright evil," and 16 percent of Democrats and 20 percent of Republicans said that their opponents were "like animals." Such feelings can point to psychological readiness for violence. Separate polling found lower but still comparable levels: 4 percent of Democrats and 3 percent of Republicans believed in October 2020 that attacks on their political opponents would be justified if their party leader alleged the election was stolen; 6 percent of Democrats and 4 percent of Republicans believed property damage to be acceptable in such a case.<sup>20</sup>

The parallel attitudes suggest that partisan sorting and social pressures were working equally on all Americans, although Republicans may have greater tolerance for online threats and harassment of opponents and opposition leaders.<sup>21</sup> Yet actual incidents of political violence, while rising on both sides, have been vastly more prevalent on the right. Why has the right been more willing to act on violent feelings?

The clue lies in the sudden shift in attitudes in October 2020, when after maintaining similarity for years, Republicans' endorsements of violence suddenly leapt across every one of Kalmoe and Mason's questions regarding the acceptability of violence; findings that were repeated in other polling.<sup>22</sup> In January 2020, 41 percent of Republicans agreed that "a time will come when patriotic Americans have to take the law

into their own hands"; a year later, after the January 6 insurrection, 56 percent of Republicans agreed that "if elected leaders will not protect America, the people must do it themselves even if it requires taking violent action." Moral disengagement also spiked: By February 2021,

The U.S. electoral system comprises features that are correlated with greater violence globally. Winner-take-all elections are particularly prone to violence, possibly because small numbers of voters can shift outcomes.

more than two-thirds of Republicans (and half of Democrats) saw the other party as "downright evil,"; while 12 percent more Republicans believed Democrats were less than human than the other way around.<sup>24</sup>

The false narrative of a stolen 2020 election clearly increased support for political violence. Those who believed the election was fraudulent were far more likely to endorse coups and armed citizen rebellion; by February 2021, a quarter of Republicans felt that it was at least "a little" justi-

fied to take over state government buildings with violence to advance their political goals.<sup>25</sup> This politically driven false narrative points to the role of politicians since 2016 in fueling the difference in violence between right and left. As has been found in Israel and Germany, domestic terrorists are emboldened by the belief that politicians encourage violence or that authorities will tolerate it.<sup>26</sup>

It is not uncommon for politicians to incite communal violence to affect electoral outcomes. In northern Kenya, voters call this "war by remote control." Incumbent leaders who fear losing are particularly prone to using electoral violence to intimidate potential opponents, build their base, affect voting behavior and election-day vote counts, and, failing all that, to keep themselves relevant or at least out of jail. <sup>27</sup> Communal violence can clear opposition voters from contested areas, altering the demographics of electoral districts, as happened in Kenya's Rift Valley in 2007 and the U.S. South during Reconstruction. Violent intimidation can keep voters away from the polls, as has occurred since the 1990s in Bangladesh; from the 1990s through 2013 in Pakistan; and in the U.S. South in the 1960s.

Communal violence often flares in contested districts where it is politically expedient, as in Kenya and India. Likewise, political violence in the United States has been greatest in suburbs where Asian American and Hispanic American immigration has been growing fastest, particularly in heavily Democratic metropoles surrounded by Republicandominated rural areas. These areas, where white flight from the 1960s is meeting demographic change, are areas of social contestation. They are also politically contested swing districts. Most of the arrested January 6 insurrectionists hailed from these areas rather than from Trump strong-

holds.<sup>28</sup> Postelection violence can also be useful to politicians. They can manipulate angry voters who believe their votes were stolen into using violence to influence or block final counts or gain leverage in powersharing negotiations, as occurred in Kenya in 2007 and Afghanistan in 2019.

Not all political violence directly serves an electoral purpose. Using violence to defend a group bonds members to the group. Thus violence is a particularly effective way to build voter "intensity." In 1932, young black-clad militants of the British Union of Fascists roamed England's streets, picking fights and harassing Jews. The leadership of the nascent party realized that its profile grew whenever the "blackshirts" got into violent confrontations. Two years later, the party held a rally of nearly fifteen-thousand people that became a brutal melee between blackshirts and antifascist protestors. After the clash (which was not fully spontaneous), people queued to join the party for the next two days and nights and membership soared.<sup>29</sup> As every organizer knows, effective mobilization requires keeping supporters engaged. Given the role of gun rights to Republican identity, armed rallies can mobilize supporters and expand fundraising. Yet even peaceful rallies of crowds carrying automatic weapons can intimidate people who hold opposing views.

Finally, politicians may personally benefit from violent mobilization that is not election-related. In South Africa, former president Jacob Zuma spent years cultivating ties with violent criminal groups in his home state of Kwa-Zulu Natal.<sup>30</sup> When he was out of office and on trial for corruption and facing jail time for contempt of court, he activated those connections to spur a round of violence and looting on a scale not seen in South Africa since apartheid. Vast inequality, unemployment, and other social causes allowed for plausible deniability—many looters with no political ties were just joining in the fracas. Zuma has, as of this writing, avoided imprisonment due to undisclosed "medical reasons."

Electoral rules enable winning by exploiting identity cleavages: The fissures in divided societies such as the United States can be either mitigated or enhanced by electoral systems. The U.S. electoral system comprises features that are correlated with greater violence globally. Winner-take-all elections are particularly prone to violence, possibly because small numbers of voters can shift outcomes. Two-party systems are also more correlated with violence than are multiparty systems, perhaps because they create us-them dynamics that deepen polarization. Although multiparty systems allow more-extreme parties to gain representation, such as Alternative for Germany or Golden Dawn in Greece, they also enable other parties to work together against a common threat. The U.S. system is more brittle. A two-party system can prevent the representation of fringe views, as occurred for years in the United

States—for example, American Independent Party candidate George Wallace won 14 percent of the popular vote in 1968 but no representation. Yet because party primaries tend to be low-turnout contests with highly partisan voters, small factions can gain outsized influence over a mainstream party. If that happens, extreme politicians can gain control over half of the political spectrum—leaving that party's voters nowhere to turn.

Weak institutional constraints on violence: The United States suffers from three particularly concerning institutional weaknesses today—the challenge of adjudicating disputes between the executive and legislative branches inherent in presidential majoritarian systems, recent legal decisions enhancing the electoral power of state legislatures, and the politicization of law enforcement and the courts.

Juan Linz famously noted that apart from the United States, few presidential majoritarian systems had survived as continuous democracies. One key reason was the problem of resolving disputes between the executive and legislative branches. Because both are popularly elected, when they are held by different parties stalemates between the two invite resolution through violence. Such a dynamic drove state-level electoral violence throughout the nineteenth century, not only in the Reconstruction South, but also in Pennsylvania, Maine, Rhode Island, and Colorado. It is thus particularly concerning that in the last year, nine states have passed laws to give greater power to partisan bodies, particularly state legislatures.<sup>32</sup> The U.S. Supreme Court has also made several recent decisions vesting greater power over elections in state legislatures. These trends are weakening institutional guardrails against future political violence.

When law and justice institutions are believed to lean toward one party or side of an identity cleavage, political violence becomes more likely. International cases reveal that groups that believe they can use violence without consequences are more likely to do so. The U.S. justice system, police, and military are far more professional and less politicized than those of most developing democracies that face widespread electoral violence. Longstanding perceptions that police favor one side are supported by Armed Conflict Location and Event Data Project (ACLED) data showing that police used far greater force at left-wing protests than at right-wing protests throughout 2020. Despite this conservative ideological tilt, party affiliation and feelings were more complicated: Law enforcement was also a target of right-wing militias, and partisan affiliation (based on donations) had previously been mixed due to union membership and other cross-cutting identities that connected police to the Democratic Party. In 2020, however, donations from individual law enforcement officers to political parties increased, and they tilted far toward the Republican Party, suggesting that the polarizing

events of 2020 have led them to sort themselves to the right and deepen their partisanship.<sup>33</sup>

#### How to Counter the Trends

Interventions in five key areas could help defuse the threat of political violence in the United States: 1) election credibility, 2) electoral rules, 3) policing, 4) prevention and redirection, and 5) political speech. The steps best taken depend on who is in power and who is committing the violence. Technical measures to enhance election credibility and train police can reduce inadvertent violence from the state. But such technical solutions will fail if the party in power is inciting violence, as happens more often than not. In that case, behind-the-scenes efforts to help parties and leaders strike deals or mediate grievances can sometimes keep violence at bay. In Kenya, for instance, two opposing politicians accused of leading election violence in 2007 joined forces to run as president and vice-president; their alliance enabled a peaceful election in 2013. Ironically, strong institutions, low levels of corruption, and reductions in institutionalized methods of elite deal-making (such as Congressional earmarks) make such bargains more difficult in the United States. However, the United States is helped by its unusually high level of federalism in terms of elections and law enforcement, because if one part of "the state" is acting against reform, it may still be possible at another level.

More credible elections: While there was no widespread fraud in the 2020 U.S. elections, international election experts agree that the U.S. electoral system is antiquated and prone to failure. The proposed Freedom to Vote Act, which enhances cybersecurity, protects election officers, provides a paper trail for ballots, and provides proper training and funding for election administration, among other measures, could offer the sort of bipartisan compromise that favors neither side and would shore up a problematic system. But if it is turned into a political cudgel, as is likely, it will fail to reassure voters, despite its excellent provisions.

Changing the electoral rules: Whether politicians use violence as a campaign strategy is shaped by the nature of the electoral system. A seminal study on India by Steven Wilkinson suggests that where politicians need minority votes to win, they protect minorities; where they do not, they are more likely to incite violence.<sup>34</sup> By this logic, Section 2 of the U.S. Voting Rights Act of 1965, which allows for gerrymandering majority-minority districts to ensure African American representation in Congress, may inadvertently incentivize violence by making minority votes unnecessary for Republican wins in the remaining districts.

While minority representation is its own valuable democratic goal, creating districts where Republicans need minority votes to win—and where Democrats need white votes to win—might reduce the likelihood of violence.

Whether extremists get elected and whether voters feel represented or become disillusioned with the peaceful process of democracy can also be affected by electoral-system design. Thus postconflict countries often redesign electoral institutions. For example, a major plank of the 1998 Good Friday Agreement that ended the Troubles in Northern Ireland involved introducing a type of ranked-choice voting with multimember districts to increase a sense of representation. There are organizations in the United States today that are advocating various reform measures—for example, eliminating primaries and introducing forms of ranked-choice voting or requiring lawmakers to win a majority of votes to be elected (currently the case in only a handful of states)—that could result in fewer extremists gaining power while increasing voter satisfaction and representation.

Fairer policing and accountability: Even in contexts of high polarization, external deterrence and societal norms generally keep people from resorting to political violence. Partisans who are tempted to act violently should know that they will be held accountable, even if their party is in power. Minority communities, meanwhile, need assurance that the state will defend them.

A number of police-reform measures could help. Police training in de-escalation techniques and nonviolent protest and crowd control, support for officers under psychological strain, improved intelligence collection and sharing regarding domestic threats, and more-representative police forces would all help deter both political violence and police brutality. Publicizing such efforts would demonstrate to society that the government will not tolerate political violence.

Meanwhile, swift justice for violence, incitement, and credible threats against officials—speedy jail sentences, for instance, even if short—is also crucial for its signaling and deterrent value. So are laws that criminalize harassment, intimidation, and political violence.

**Prevention and redirection:** Lab experiments have found that internal norms can be reinforced by "inoculating" individuals with warnings that people may one day try to indoctrinate them to extremist beliefs or recruit them to participate in acts of political violence. Because no one likes to be manipulated, the forewarned organize their mental defenses against it. The technique seems promising for preventing younger people from radicalization, though it requires more testing among older partisans whose beliefs are strongly set.<sup>35</sup>

A significant portion of those engaged in far-right violence are also

under mental distress. People searching online for far-right violent extremist content are 115 percent more likely to click on mental-health ads; those undertaking planned hate crimes show greater signs of mental illness than does the general offender population. Groups such as Moonshot CVE are experimenting with targeted ads that can redirect people searching for extremist content toward hotlines for depression and loneliness and help for leaving violent groups.

**Political speech:** When political leaders denounce violence from their own side, partisans listen. Experiments using quotes from Biden and Trump show that leaders' rhetoric has the power to de-escalate and deter violence—if they are willing to speak against their own side.<sup>37</sup>

Long-term trends in social and political-party organization, isolation, distrust, and inequality, capped by a pandemic, have placed individual psychological health and social cohesion under immense strain. Kalmoe and Mason's surveys found that in February 2021, a fifth of Republicans and 13 percent of Democrats—or more than 65 million people—believed immediate violence was justified. Even if only a tiny portion are serious, such large numbers put a country at risk of stochastic terrorism—that is, it becomes statistically near certain that someone (though it is impossible to predict who) somewhere will act if a public figure incites violence.

Thus while social factors may have created the conditions, politicians have the match to light the tinder. In recent years, some candidates on the right have been particularly willing to use violent speech and engage with groups that spread hate. Yet Democrats are not immune to these trends. Far-left violence is far lower than on the right, but rising. The firearm industry's trade association found that, in 2020, 40 percent of all legal gun sales were to first-time buyers, and 58 percent of those fivemillion new owners were women and African Americans.<sup>38</sup> Kalmoe and Mason's February 2020 polling found that 11 percent of Democrats and 12 percent of Republicans agreed that it was at least "a little" justified to kill opposing political leaders to advance their own political goals. With both the left and the right increasingly armed, viewing the other side as evil or subhuman, and believing political violence to be justified, the possibility grows of tit-for-tat street warfare, like the clashes between antifascist protesters and Proud Boys in Portland, Oregon, from 2020 through this writing. If Democrats have been less likely to act on these beliefs, it is likely because Democratic politicians have largely and vocally spoken out against violence.

Although political violence in the United States is on the rise, it is still lower than in many other countries. Once violence begins, however, it fuels itself. Far from making people turn away in horror, political violence in the present is the greatest factor normalizing it for the future. Preventing a downward spiral is therefore imperative.

#### **NOTES**

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